ANNEX A

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ANNEX B(i)

AGENDA

Regional Training Workshop on Gender-Sensitive National Planning and Budgeting for National Machineries

for the Advancement of Women

Dar es Salaam, Tanzania 4-7 December 2001

Sunday 2 December 2001

15:00 – 18:00 Facilitators Meeting

Monday 3 December 2001

17:00 – 19:00 Facilitators Meeting

Tuesday 4 December 2001

Morning session	
9:00	Depart Hotel
10:00 – 14.30	Field Visit to Tanzania Gender Networking Programme (TGNP)/ Lunch
Evening session	
17.30 – 18.00	Registration
18.00 – 18.45	Introductions and Opening Statements
	 Brief introductions by participants Host Country: Ms. Mary Mushi, Permanent Secretary, Ministry of Community Development, Women Affairs and Children United Nations: Ms. Tsu-Wei Chang, Social Affairs Officer, Gender Advisory Services Unit, Division for the Advancement of Women/DESA
18:45 – 19:30	Participants needs & expectations of the workshop, pre-workshop assessment of knowledge $$
19:30 – 20:00	Introduction of the workshop objectives and proposed agenda and methodology
20:30	Reception hosted by UN/DESA
Wednesday 5 Decem	aber 2001
08:30 - 09:30	An Overview of Gender Concepts and Framework
09:30 - 10:00	Case Study on gender-sensitive national planning and budgeting

Philippines

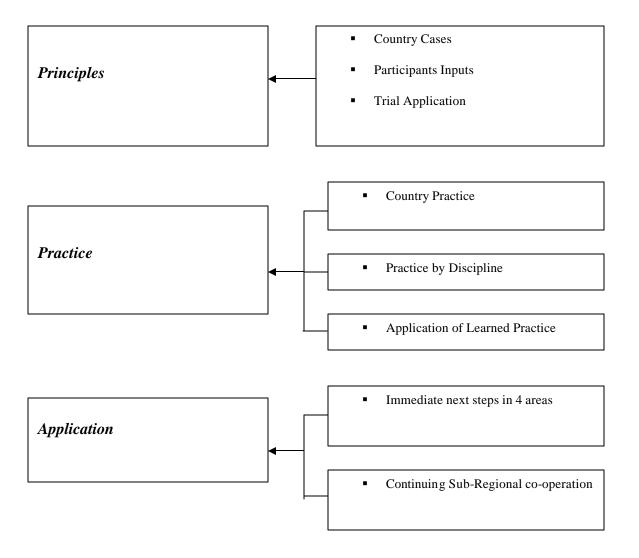
Presentation of experience and lessons learned:

10:00 – 10:15	Questions of Clarification
10:15 – 10:30	Tea/ Coffee Break
10:30 - 11:00	Case Study on gender-sensitive national planning and budgeting Presentation of experience and lessons learned: • Tanzania
11:00 – 11:15	Questions of Clarification
11:15 – 13:00	Principles and Applications of gender-sensitive national planning and budgeting
13:00 - 14:00	Lunch break
Afternoon Session	
14:00 – 15:00	Six country working groups to review the Application of the Principles to the Countries
15:00 – 16:45	Country presentations and discussion
16:45 – 17:00	Wrap-up / Evaluation of the day
Thursday 6 December	2001
Morning Session	
08:30 - 08:45	Summary/re-cap of Wednesday's session by the Rapporteur
08:45 - 09:45	Overview of planning and budgeting processes in six countries (country presentations)
09:45 – 10:00	Summary of the main steps for planning and budgeting
10:00 - 11:30	Intra-disciplinary working groups (finance, planning and gender) to identify strategic entry points and opportunities and constraints
10:15 10:30	Tea/ Coffee break (during the group work)
11:30 – 13:00	Feedback and discussion on the conclusions of the Working Groups
13:00 – 14:00	Lunch break
Afternoon Session	
14:00 – 14:45	Sharing of basic tool for gender review of national planning and budgeting
14:45 – 15:00	Questions of Clarification
15:00 – 16:30	Six country working groups review respective national development in planning and budgeting at the country level:
15:30 – 15:45	Tea/ Coffee break (during the group work)

16:30 - 17:30	Plenary feedback on the working groups' recommendations and proposed indicators
17:30 17:45	Wrap-up/ Evaluation of the day
Friday 7 December 200	1
Morning Session	
08:30 - 08:45	Summary of recommendations of Thursday's session by drafting group/ Rapporteur
08:45 - 09:00	Presentation of a framework for developing an immediate plan for incorporating gender perspectives into the next National Development Plan
09:00 - 10:30	Country working groups discussions to develop immediate- and short-term follow-up action plan to incorporate gender perspectives to the next National Development Plan
10:30 10:45	Tea/ Coffee Break
10:45 13:00	Presentations by Working Groups of National Action Plans and Discussion
13:00 14:00	Lunch
14:00 15:30	Plenary session: Elements of a sub-regional strategy for operationalising gender sensitive national planning and budgeting and follow-up activities
15:30 15:45	Tea/ Coffee break
15:45 – 16:15	Workshop evaluation/ post-workshop needs assessment
16:15 – 16:45	Presentation of draft Workshop Report by the General Rapporteur
16:45 – 17:00	Closing

ANNEX B (ii)

TRAINING FRAMEWORK



ANNEX C

OPENING SPEECHES

Statement on behalf of Fatiha Serour, Chief

Gender Advisory Services Unit
Division for the Advancement of Women
Department of Economic and Social Affairs

Excellencies, Ladies and Gentlemen, Colleagues and friends,

Firstly, I would like to express my deepest gratitude to the Government of Tanzania for hosting this important event to further strengthen our efforts for the advancement of women. In particular, I would like to thank the Tanzania Gender Networking Programme for their support during the preparations for this workshop.

This is an important step in a project which aims to strengthen national machineries in countries in the African region. National machineries have been identified by the Beijing Platform for Action as a critical area of concern and represent the primary institutional mechanism implementing the strategic objectives contained in the Platform at the national level. The Platform for Action has specifically called for effective machineries with the capacity to influence national policy-making and clear resource allocation to carry out their mandate.

As early as 1975, at the First World Conference on Women in Mexico City, the role of national machineries was addressed in a recommendation. Since then, the importance of national machineries has been recognized by various sessions of the Commission on the Status of Women. In the process, their mandate has evolved from promoting women-specific projects to ensuring that gender equality concerns are integrated into all government legislation, policies, programmes and budgetary processes.

The issue of national machineries and their critical role in promoting gender equality forms an important part of the mandate and work of the Division for the Advancement of Women (DAW). In this context, and in preparation for the 43rd session of the Commission on the Status of Women (CSW), DAW held an Expert Group Meeting on national machineries in collaboration with the Economic Commission for Latin America and the Caribbean (ECLAC) in September 1998. In 1999, CSW "recognised that the effectiveness and sustainability of national machineries were highly dependent on their imbeddedness in the national context, the political and socio-economic system and the needs of and accountability to women, including those with the least access to resources." The Agreed Conclusions on the Critical Areas of Concern re-affirmed this statement. They also acknowledged that, for national machineries to be effective, "clear mandates, location at the highest possible level, accountability mechanisms, partnerships with civil society, a transparent political process, adequate financial and human resources and continued strong political commitment are crucial."

Following the General Assembly's special session on Beijing + 5 in June 2000, DAW organised a consultation meeting for national machineries in New York, which provided an opportunity for exchange of views on the mandate and role of national machineries, in particular in the light of emerging challenges and future actions contained in the outcome document. The outcome document indicated that the Beijing + 5 process had reaffirmed national machineries' critical and essential role in the implementation of the Platform for Action. However, there were also significant obstacles reported to have affected their functioning. These included "inadequate financial and human resources [...] unclear mandates, a marginalized location within the national government structure, lack of data disaggregated by sex and age [...] in addition to paucity of authority and insufficient links to civil society".

The recognition of these obstacles has motivated DAW to undertake the current project to strengthen national machineries in selected countries in Africa. An initial regional meeting was held in Addis Ababa, Ethiopia in April 2001 to devise an implementation schedule and monitoring mechanisms for the project and to set up the Regional Task Force, among other tasks. You will find the report of this meeting in your folders.

This workshop is the first pilot activity addressing gender-sensitive national planning. I am confident that together you will develop strategies for operationalizing gender-sensitive national planning and budgeting that can be replicated regionally and which focus in particular on national machineries.

I wish you every success in this workshop.

Thank you.

Speech by Mary I. Mushi, Permanent Secretary

Ministry of Community Development, Women's Affairs and Children, Tanzania

Representatives of the Division for the Advancement of Women, Ms. Tsu-Wei Chang and Ms. Sofia Heine-Ellison, Representatives of TGNP, Invited Guests, Workshop Participants, Ladies and Gentlemen.

On behalf of the Government of the United Republic of Tanzania I would like to take this opportunity to welcome you to Tanzania and in particular to this training workshop. I am told that participants to this workshop are coming from various countries in Southern Africa, namely Ethiopia, Malawi, Rwanda, Ghana, Swaziland and Tanzania. I am further told that several staff members from donor agencies in Tanzania are also participating in the training workshop. For those participants coming from outside Tanzania, please feel at home. This is a very peaceful country, and therefore you can even take a holiday at the end of your training.

Dear Participants,

May I take this opportunity to thank the organisers of this Training Workshop, i.e. the Division for the Advancement of Women and the Division for Public Economics and Public Administration of the UN for deciding to undertake this type of training and more important, for holding it in Tanzania. I would also like to thank the Tanzania Gender Networking Programme (TGNP) for their collaboration and cooperation in preparing for this workshop. Tanzania Gender Networking Programme (TGNP) has extensive experience on gender issues including Gender-Sensitive National Planning. I assure you organizers, you couldn't get a better partner.

May I take this opportunity to say a few words on Tanzania's rich experience on Gender Budgeting and Planning. The Government of Tanzania having recognized the importance of gender in any growing economy, took steps to institutionalise gender in public budgeting. This initiative by the Government involved NGOs and was successfully coordinated by TGNP. Throughout the process, the major actors to the initiative, TGNP, Ministry of Finance, the Planning Commission, and the Ministry for Community Development, Women's Affairs and Children worked as a team which resulted in having, for the first time, Budget Guidelines for financial year 1999/2000, directing all Ministries to include gender concerns in their Budgets. Subsequently, the Ministry of Finance took the lead in coordinating the process of mainstreaming gender budgeting in six pilot ministries, and these are, Ministry of Health, Ministry of Education and Culture, Ministry of Regional Administration and Local Government, Ministry of Water and Livestock Development, Ministry of Agriculture and Food Security, and Ministry of Community Development, Women's Affairs and Children. Activities implemented included capacity building, tools development,

collection of gender-disaggregated data, and support to planners and budget officers. This exercise is expected to expand to include the rest of the ministries. The process is particularly unique because it has involved close collaboration between the Government and NGOs and it has shown the benefits of such an approach.

Meanwhile, the Government of Tanzania, with the support of the Ministry of Community Development, Women's Affairs and Children has also made other major accomplishments to advance gender objectives. These include the passage of a new Act in 1998 the Sexual Offences (Special Provisions) Act which enforces strict penalties for sexual offences; the Land Act and Village Land Act of 1999 which provides equal rights to men and women in the acquisition, ownership and management of land; and the National Policy on Women and Gender Development of 2000 which specifically focuses on ensuring that all policies, strategies and programmes take into account a gender perspective.

The bottom line of all these successes is the Tanzanian Constitution itself. According to Article 12 of the constitution, all human beings are born free and equal and every person has the right to dignity and to be recognised as a person. Article 13 further states that, all persons are equal before the law and have the right without any discrimination to equal rights and equal protection before the law. It is prohibited for any legislation to contain a provision whose consequences are patently or implicitly discriminating. These provisions obviously create a framework within which gender laws and other human rights instruments may be put in place.

Dear Participants,

I understand that this training is part of the implementation of a three-year project on Capacity Building for Promoting Gender Equality in the African Countries by the UN. The project aims to:

- Strengthen existing national machineries
- Enhance the capacity of national machineries related to ensuring the advancement of women and mainstreaming a gender perspective, and
- Strengthen capacities of women in decision-making in the public sector in particular, by increasing women's ability to participate and have influence over the policy making process.

In this regard, the Ministry of Community Development, Women's Affairs and Children highly welcomes this UN initiative to enhance capacity of gender machineries in Africa and provide an opportunity to meet and strategise on issues of importance to our respective countries. As I had stated earlier Tanzania has rich experience on these issues of gender and therefore let us all come together and learn from each other.

Dear Participants,

I am sure this workshop is being held in Tanzania in recognition of the local capacity in gender budgeting and gender mainstreaming and the progress that has already been made in this regard, which can easily be transferred to you in the spirit of technical cooperation among African countries. Tanzania also stands a good chance of learning from you and strengthening its capacities accordingly.

May I once again take this opportunity to thank the organisers of this workshop for their decision to hold it in Tanzania.

I thank you!

ANNEX D

KEY CONCEPTS IN GENDER PLANNING AND BUDGETING

Gender:

Refers to the attributes and opportunities associated with being male and female and socially constructed role differentiation, as opposed to biological differences, between men and women, boys and girls. These attributes, opportunities and relationships are context-specific and changeable.

Gender equality:

Refers to equal rights and opportunities for men and women in economic, social and political aspects. It does not mean that men and women will become the same but will depend on whether they are born male and female. It does not mean that women and men will become the same but that women and men's rights, responsibilities and opportunities will not depend on whether they are born male or female. Equality includes both quantitative and qualitative aspects.

Gender mainstreaming:

Implies that attention to equality between women and men should pervade all development policies, strategies and interventions. Mainstreaming does not simply mean ensuring that women participate in a development agenda that has already been decided upon. It aims at ensuring that women as well as men are involved in setting goals and in planning and budgeting so that development meets the priorities and needs of both men and women. Mainstreaming thus involves giving attention to equality in relation to analysis, policies, planning processes and institutional practices which set the overall conditions for development. Affirmative action may be necessary to enable groups that have been disadvantaged to have equal opportunities

Gender bias:

In either planning or programming, favouring one sex, either male or female. Barriers that are traditionally or culturally constructed are reflected in the planning process, whereby programmes do not allocate resources in the budgeting processes to needs of various groups.

Gender planning:

Entails the understanding of the existing gender relations and bringing to the fore existing inequalities and address them in policies and programmes for change that ensure equality in development

Gender budgeting:

Ensuring that the national (institutional/ organisational) and local budgets take into consideration the needs of disadvantaged groups in the society, including women, and allocate sufficient resources to address their needs. The different needs of women and men, girls and boys, are taken into consideration, as is the expected impact of the budget on these groups.

Annex E

CASE STUDY ON GENDER MAINSTREAMING IN PLANNING AND BUDGETING

The Case of the Philippines

[Power point presentation: Available upon request]

Case Study on Gender Budgeting in Tanzania

(by Ms. Gemma Akilimali, TGNP)

Gender Budget Initiative

Background/Contributing Factors:

- Increase in poverty
- Globalisation Structural Adjustment Programmes
 - Government withdrawal of support: Cost sharing in health and education, Deterioration in facilities and care
 - Privatisation and retrenchment
 - o Liberalisation of investing: mining, tourism
- Not much on agriculture flower farming
- Textiles already in existence

The GBI Approach

- Not a separate budget
- Not a women's budget
- Not a budget for special groups
- It is a step-by-step process of planning and budgeting

Rationale:

- Constitution
- Gender Policy
- Regional and international commitments

Strategies:

- Coalition building and building alliances
 - o Government
 - o Parliament
 - o Media
- Building credibility
- Building advocacy strategy
- Preparedness for the opposer

Processes:

- Articulation and internalisation
- Building entry points
- Data collection/ participatory research
- Feedbacking research findings and gaps identified
 - o Planning gender blind
 - o Lack of gender-disaggregated data and information
 - o Budgeting gender blind

- o Planners and budget officers lack gender capacity
- o Globalisation and the effects of SAP
- o Low resources
- o Donor dependency
- Development and dissemination of materials
- Lobbying and advocacy
- Utilising different process PRSP, sector reforms, PER and others

Institutionalisation of GBI

- Ministry of Finance and Planning Commission
- Addressing the gaps through gender budget capacity building (MTEF) and backstopping
- Development of tools
 - o Checklist
 - o Gender gaps in different sectors
 - o Developing manuals

ANNEX F

COUNTRY WORKING GROUPS ON APPLICATIONS OF PRINCIPLES FOR GENDER PLANNING AND BUDGETING

Ethiopia

Principle	Recommendations	Role of Gender Focal Point		
Development of tools to mainstream gender	1. Appropriate strategies to strengthen application of	3. Ensuring that gender mainstreaming is		
Capacity building for planners and focal points	these principles 2. Intervention activities	adopted and directives followed		
Participation of planners in budgeting process	through existing structures	 Providing tools for gender planning and 		
Operationalise international instruments – CEDAW, PFA – at the national level		budgeting		
Coalition building				
Political, social, economic				
environment assessment from a gender perspective				
Generation and application of gender-disaggregated data				

Ghana

Principles	Recommendations	Role of Focal Points	
Motivation	GLSS4 Results		
	Consultations on draft GPRS	 All focal persons to 	
	GPRS drafted with support and	develop guidelines to	
	participation of donors (allies)	monitor African and	
Domesticate International	Working on economic	Beijing Platforms for	
commitments	empowerment objective of the	Action	
	African/ Beijing Platform	2. How to mainstream	
	Gender in analytical framework,	gender into plans and	
	rolling plans and review	budgets	
	processes	3. Sensitise DAs and	
Gender-disaggregated data	Ensure that GSS, Das, MDAs and	policymakers	
	district assembly collect gender	4. Monitor outputs and	
	disaggregated data	outcomes	
Appreciate success	Appreciate achievements	5. Form a core team of	
	governments and NGOs alike	trainers on gender	
Institutions to support	Advocacy groups, print and		
mainstreaming efforts	electronic media, MOWAC,		
	Netright, NGOs		
	Affirmative action, dec,		
	grassroots party		
Sustainability – focus on	Gender focal points in all MDAs		
technocrats	to be trained and sensitised		
	Sensitise MPs, district assemblies		
	to monitor gender sensitivity of		
	development budget		

<u>Malawi</u>

Principles	Recommendations	Role of Focal Points
Motivation Harmonisation of international instruments with domestic policies	Recommendations 1. Form an alliance with the Ministry of Finance and the National Economic Council (NEC) 2. Harmonise national, regional and international instruments with the existing Constitution and penal code 3. Legitimisation of gender using gender disaggregated data depicting cases of discrimination, e.g. education 4. Use of radical approach — Ensure that Ministry of Finance and the Cabinet internalise the need for gender equality through targeted capacity building on engendering budgets and mainstreaming (Application of the 'no gender, no funding principle) 5. Development of gender mainstreaming monitoring tools 6. Development of gender mainstreaming guidelines 7. Document and publicise gender mainstreaming undertakings 8. Provide rewards to hardworking technocrats 9. Creation of national secretariat for all gender networks 10. Training in gender analysis for planners and budget directors/officers 11. Identify strategic entry points for gender mainstreaming 12. Political leadership needs to be aware of the negative impact of some neo-colonial principles of globalisation, SAPs and privatisation	Coordination of gender activities at the institutional level Provide gender backstopping services in planning, budgeting and monitoring and evaluation Provide periodic reports to the national gender machinery Provide advisory services on gender to the institution

Rwanda

Principle	Recommendations	Role of Gender Focal Point
Gender data collection and analysis	1. Sensitisation programmes	Information dissemination and
Analysis of political and economic environment	2. Capacity Building3. Good governance –	sensitisation 2. Monitoring of gender
Identification and involvement of key players	decentralisation, democratisation,	programmes
Focus on priority programmes	accountability	
Political will		
Integration of gender programmes in national		
development plans		

Principle	Recommendations	Role of Gender Focal Point
Regional and international gender		
sensitive initiatives and		
conventions		

Swaziland

Principles	Recommendations	Role of Gender Focal	
			Points
Motivation to Act	Intensive gender training programmes	1.	Ensure gender
Assessment of socio-economic,	Availability of gender-disaggregated		sensitivity of the
political and environmental	data		sectoral policies,
situation			programmes and
Use of national, organisational and	Internalise international instruments		projects
internal instruments	Monitor implementation of	2.	Brief NM through
	international instruments		monthly meetings
Gender equality to be	Training relevant officials in gender		on sectoral issues
institutionalised into national vision	analytical tools	3.	Form a core team
and incorporated into national			of trainers to
policies and			assist the NM
Process of adopting gender issues	Medium to long-term plans on GAD		
should be gradual but on track.	Train gender focal points on gender		
	mainstreaming		
Sustainability – focus more on	Extensive training on gender planning		
technocrats than on policymakers	and budgeting for relevant officials		
Gender diagnosis of the planning	National machinery to be incorporated		
cycle	to the PBC.		

<u>Tanzania</u>

Principles	Recommendations	Role of Focal Points
Motivation Reality of life Embedded in the Constitution and Vision 2025	Issues to be made transparent through media, data, position papers	Coordinate and disseminate information Initiate and ensure institutionalisation
Gender disaggregated data and information 3. Supporters/ stakeholders	Sectors and regions to generate and use relevant data Capacity building support 1. Identify stakeholders	Coalition and network building To maintain database Follow-up on implementation
3. Supporters, stakenoiders	that are supportive and opposed 2. Build strategies to take advantage of opportunities	Tollow up on implementation
Feedback strategy	Feedback to stakeholders: should be told what has been achieved and what are the next steps	Follow-up on implementation

ANNEX G

COUNTRY REPORTS ON BEST PRACTICES IN MAINSTREAMING GENDER IN PLANNING AND BUDGETING

Ethiopia

- 1. Adoption of the National Women's Policy in 1993 and related implementation strategies, with an emphasis on mobilising grassroots women's organisations; advocacy and networking activities
- 2. Location of the Women Affairs in the Office of the Prime Minister (however, the Minister is not a member of the Cabinet, which will be the focus of further lobbying.)
- 3. Location of Women Affa irs Bureau in 9 regional states and focal points in Ministries and Commissions at department level.
- 4. Provision of a mandate to the women's machinery to participate and monitor each level of planning process and formation of programmes in each sector.
- 5. Revision of the family law to be more gender friendly and initiation of a process to revise the penal code.

Ghana

- 1. Establishment of the National Council on Women in Development in 1975 under the Office of the President, with an executive secretary and council. The National Council conducted research on women in public life and disseminated findings on facts and figures on status of women in the country. They also designed a training to train key figures in various sector ministries.
- 2. Creation of National Gender Policy
- 3. Creation of a Ministry for gender, which is still new and in the process of working out the modalities. The budget has now increased to 9.8% and has cabinet-level status.

Malawi

- 1. Training a multi-sectoral team of gender trainers including civil society and conducting of sensitisation workshops, including sensitisation of PS, Executives of NGOs and other key actors.
- 2. Development of national platform for action after Beijing Conference. The government reaffirmed its commitment to improve the status of women in Malawi and identified 4 thematic areas of importance to Malawi, empowerment, violence against women, the girl child and peace.
- 3. Development of the Malawi Gender Policy (2000) through consultative process. They identified the following as the main areas of concern: education and training, reproductive health, food and nutrition security, natural resource and environmental management, governance and human rights, poverty eradication and economic empowerment. The policy commits the President to institute a national gender machinery and the government to implement national gender policy. They created an implementation structure with the Cabinet as its apex, which also provides a centre role for the gender machinery and gender focal points in the sectoral ministries.
- 4. Strengthening the national women's machinery:
 - a. Organised a series of sensitisation and advocacy workshops with Members of Parliament and Principal Secretaries on the importance of the NM.
 - b. Resulted in a 490% increase in budget allocation for the Ministry (from 0.4% to 4%).

Rwanda

- 1. Development of linkages between the Ministry of Gender and Women in Development and the Ministry of Finance, Health, Education, Justice, Land and Environment, Agriculture, Labour and Public Services, and Local and Public Administration. National machinery includes the National Women's Council, National Committee for implementation of Beijing BFA and focal points from various ministries, civil society and the private sector. There are co-ordinated structures on gender from the ministry to the cell level.
- 2. Obtaining a political commitment to support gender-sensitive programmes and financial commitment from the government to support processes to follow-up the Beijing PFA. This resulted in the creation of national permanent secretary for Beijing BFA.

- 3. Creation of 5 main programmes in the Ministry: training and mainstreaming, advocacy, legal affairs/ framework, institutional support, and women's empowerment.
- 4. Creation of have National Gender policy and gender sectoral policy and plan of action for 3 years and 5 years.
- 5. Attempting to mainstream gender in each project and programme, taking into consideration Beijing Platform for Action.

Swaziland

- 1. Creation of the national machinery in 1998 based on recommendations from a platform composed of NGOs, government and civil society after the Beijing Conference.
- 2. Through the machinery, sensitisation of communities, data collection on the status of women and conduction of consultative processes with policy makers, Chiefs, civil society, religious leaders and disadvantaged groups
- 3. Construction of a draft Gender Policy with 9-10 thematic areas education and training, gender violence, legal equality, human rights, culture/ family and socialisation, environment and natural resources, information and community, people with disability, health and reproductive health, economic empowerment. Technical committee formed comprising of NGOs and government officials to finalise the policy.
- 4. Identification of gender focal points in central Ministries that are responsible for the budget

Tanzania

- 1. Within the Ministry for Community Development, Women Affairs and Children, identification of 4 main areas for implementation of gender and the formation of the National Policy on Gender and Women Development (2000)
- 2. Government commitment to gender budgeting through the budget guidelines. The guidelines in 1999/2000 and 2000/01 categorically instructed sectors to mainstream gender all sectors, starting in six pilot sectors. To enhance implementation of this, they invited TGNP when preparing guidelines and to support gender budgeting processes in the sectors. Each ministry is expected to prepare action plans that are aimed at gender equality and equity.
- 3. Preparation of tools, including a checklist for gender budgeting, in collaboration with TGNP and each ministry has been given this tool and has been trained. They are now seeking to develop a manual. Tools are also being developed to mainstream gender at the local level.
- 4. Expansion of the Public Expenditure Review process to be more transparent and inclusive of more organisations. Government expenditure is published every month through the media and through the web-site.

ANNEX H

INTRA-DISCIPLINARY WORKING GROUPS

National Machinery:

Issues, Opportunities and Constraints	Recommendations		
The need for a national machinery with the required structures, clear mandate, clear placement, gender			
policy/ policy framework as well as programme of action			
High staff turnover	Should be highly motivated with good remuneration		
	package.		
Focal points in all sectors	Gender focal points should be identified in all		
	ministries and be well-equipped		
Capacity building	Conduct capacity building for staff of NM and focal		
	points in various issues, including policy analysis,		
	advocacy and the collection/ analysis of gender-		
	disaggregated data.		
Politicisation of NM	Advocate for non-interference of politics into NM		
Lack of institutionalised core team within NM	Establishment and institutionalisation of core team		
	of experts/trainers within NM (to enhance		
	continuity and build capacity).		
The weakness of the machinery:	 NM should be strengthened with clear 		
 Lack of structures to the 	structure and staff		
grassroots	 Good budget allocation 		
 Cultural and religious 	 Proper implementation, monitoring and 		
barriers	evaluation		
 Gap between policy and 	 Create multi-sectoral committee of the 		
implementation	gender machinery, sectoral gender focal		
	points, and gender experts from the civil		
	society		
	 Close collaboration with NGOs and civil 		
	society		
Gender policy	In countries where gender policy has not yet been		
	developed, build a gender policy to guide the		
	implementation process.		

Opportunities:

- Planning process gives the opportunity to intervene
- Existing international, regional and national instruments, policies and gender focal points.

Finance: Gender Budgeting

Issues and Constraints	Recommendations)pportunities
Inadequate training on gender	NM should initiate	1.	Gender
issues	 Training programs 		mainstreaming is
	 Tools development 		a global issue
National guidelines	Explicit statement directing all	2.	Technological
	Ministries to incorporate gender in their		developments
	programs		
Scarcity of resources: Low	Resource allocation should ensure that		
resources allocated to gender and	gender is a priority		
these are the first areas cut.			

Issues and Constraints	Recommendations	Opportunities
Important to ensure that resources	Budgetary discipline: Monitor	
are used as they are intended	implementation of the engendered	
	budget	
	Reporting, monitoring and evaluation	
Turnover of gender trained		
personnel		

Planning

Issues	Recommendations
1. Limited capacity in gender analysis and	Intensive training of trainers in gender analysis and
mainstreaming	mainstreaming for all planners
2. Limited access to information, e.g. International/	Publicise and disseminate to all
Regional Conventions (Beijing PFA), Bill of Rights	
3. Inadequate gender-disaggregated data and	Strong collaboration between NM and National
capacity to generate and utilise it	Statistics Department
4. Resource allocation is not gender-sensitive	Prioritisation of most needy sectors where gender
	concerns are high
5. Ineffective/ incomprehensive gender policy that	Develop a comprehensive gender policy or review
will address all gender issues	existing gender policy to ensure:
	 Action plan with
	performance indicators
6. Many sectoral policies are not gender sensitive	Link with NM to ensure that existing policies and
	processes address gender concerns within them.
	Take advantage of on-going reviews.

ANNEX I

SHARING OF BASIC TOOLS FOR GENDER REVIEW OF NATIONAL PLANNING AND BUDGETING

Presentation on Gender-Sensitive Planning by Ms. Ermelita Valdeavilla

(Power point presentation – available upon request)

Presentation on Gender-Sensitive Budgeting by Ms. Gemma Akilimali

- 1. Revisit the national goals and national policies to ensure they are gender sensitive
 - a. For example, 'water for all by 2000' is this considering the different constraints in terms of accessing water?
 - b. How do they reflect solving gender needs of women and men, girls and boys?
- 2. National guidelines:
 - a. Do they direct you at a sector level to address gender issues?
- 3. Environmental scan
 - a. What is happening in the sector?
 - b. Take a gender friendly analysis: Who participates in decisions men, women, youth? at what level and how?
 - c. SWOT analysis: what are the strength, weakness, opportunities and threats in budgeting with a gender perspective?
 - d. Based on this analysis, are they likely to increase or decrease the gender gaps?
 - e. Stakeholders analysis: who, why, how and when?
 - f. Gender disaggregated data/information
 - g. Analysis what, why, who and how? Analyse the context of the data.
 - h. Sources of data: can you reach it, how?
- 4. Programme Design
 - a. Do they address the needs of the society? Men, women, youth?
 - b. Targets: what are they, who is it you want to reach?
- 5. Activities
 - a. Are they addressing the needs of the society, men, women and youth?
 - b. Prioritise the activities so that they are addressing the gender needs first
 - c. Invent in capacity building: identify capacity needs and build them, including policy analysis skills
 - d. Retention of the capacities built
- 6. Budgeting
 - a. What are the main sources?
 - b. Will you have the resources?
 - c. If not, what alternative?
 - d. Respect the budgets
- 7. Monitoring, evaluation and documentation from a gender perspective.

ANNEX J

COUNTRY WORKING GROUPS TO DEVELOP ACTION PLANS FOR MAINSTREAMING GENDER IN PLANNING AND BUDGETING

Ethiopia

<u>Issues</u>	<u>Strategies</u>	Activities	Indicators
 Shortage of human resource at all levels (in the national machinery) Lack of technical ability on how to mainstream gender in each sector Lack of concern and accountability 	 Capacity building (gender planning and budgeting, gender techniques and concepts) Advocacy at all levels Develop clear guidelines Placing well-equipped and well-trained focal points at each level 	 Providing training for planners, focal points and stakeholders Sensitising decision-makers, Parliamentarians, local government officials and others Monitoring and evaluating the implementation of the plans through the guideline and checklist Use every possible means to influence all concerned towards the implementation of the plans 	 No. of gender-sensitive projects No. of gender focal points No. of competent gender personnel No. of qualified trainers on gender and development

Ghana

Issues	Strategies	Roles	Indicators
1. Strengthen National Machinery	 Assessing the needs of the NM Development of policies Establishment of actions/ systems Recruitment of necessary expertise in M&E, coordination, advocacy Organise a short try on gender mainstreaming for Minister, etc. Build and development institutional mechanism 	 Cabinet Ministry of Finance National Machinery Development partners UN DAW 	 A NM with a full complement of qualified staff with the requisite gender mainstreaming skills The Minister and the sectoral Ministers equipped with gender mainstreaming skills
2. Identifying and strengthening focal persons/ points (budget officers, capacity building)	 Conduct needs assessment Organise study tours to Malawi, etc. for selected FP and gender team Develop training guidelines/ manuals Organise training programme on gender mainstreaming Establish monitoring mechanisms and operationalise them Provide adequate resources and logistics 	 National Machinery Gender team from Dar es Salaam MDAs Development partners 	 Needs assessment report A snap survey of the FP Training guidelines/manual developed No. of GFPs trained

Issues	Strategies	Roles	Indicators
	Build and develop		
	institutional memory		
	Recognise and motivate staff		
	(FPs)		

<u>Malawi</u>

Issue	Strategy	Indicator	Role
Capacity building	Develop a training	GP&B Manual	Dar – Participants
	manual in gender	produced	
	planning and budgeting	Manual used	
	Training focal points in	No. of courses	Dar – Participants
	gender mainstreaming	conducted	and Malawi Gender
	analysis, planning and	Danal mainta turina d	Training Team (MGTT)
	budgeting monitoring and evaluation	Focal points trained	
	Develop gender	Gender planning and	NM, Ministry of
	planning and budgeting	budgeting guidelines	Finance and NEC
	guidelines	developed	1 11141100 4114 1 1 2 2
	Develop monitoring and	M&E tool developed	NM Finance and NEC
	evaluation tool		
	Establish computerised	Computerised MIS	NM
	management	established	
	information system		
	Establish resource	Resource centre	NM
	centre in the NM	established	
	Conduct study tour to	Study tour conducted	PS for NM, PS for
	Philippines, SA, TA,		Finance, Dar
C4 41 AL . NIM	Sweden	NTM + CC+ 1	participants
Strengthen the NM	Training the NM staff in new approaches to	NM staff trained	M&TT
	gender mainstreaming,	No. of courses	Dar participants
	analysis, planning,	conducted	Dai participants
	budgeting, M&E data	conducted	
	analysis		
	Filling of all vacant	All vacant posts filled	Treasury, NM
	posts		
	Develop the NM	NM training manual	NM
	training plan	developed	
	Implement the training	Training plan	NM
	plan	implemented	
Capacity building for	Train all budget officers,	No. of courses	Dar participants
Key stakeholders	directors and planners in	conducted	ND 4
	sectoral ministries in	No of officers trains	NM
	gender mainstreaming, analysis, planning and	No. of officers trained	
	budgeting		
Policy	Engender all national	No. of workshops	Dar participants and NM
=J	policies and reforms	conducted	= paraz-panto ano 1111
		National policies and	
		reforms engendered	
	Orient MGTT on gender	No. of MGTT members	Dar participants
	planning and budgeting	trained	

Issue	Strategy	Indicator	Role
		No. of workshops conducted	
Advocacy	Sensitise the policymakers, PS, Cabinet, Parliamentarians and Chief Executives on the importance of gender mainstreaming, analysis, planning and budgeting	No. of workshops conducted Policymakers sensitised	Dar participants
	Prepare a country paper on gender mainstreaming analysis, planning and budgeting	Country paper produced and presented to: Minister of Finance Minister of gender Cabinet	Dar participants

Rwanda

Issues	Strategies	Roles	Performance Indicators
1. Insufficiency of expertise	Mainstream gender in national curricula	NM	 Increased number of national gender experts
Personnel turnover at centralised and decentralised levels Inadequate financial and human resources Focal points not at decision-making level Lack of guidelines to harmonise gender-	Training of many trainers with retention mechanisms Improve planning of activities Focal point to be at decision-making levels Establish clear guidelines on gender	Government, NM, Ministry of Education, Donors NM NM NM NM and partners	 High quality documents on gender issues produced 2000 persons well-trained on gender issues per year 500 planners and budgeters trained and retained at centralised and decentralised levels. FP operational in
sensitive messages 6. Accelerate adoption of the National Gender Policy 7. Inadequate consultation between gender stakeholders	issues Cabinet to discuss and adopt National Gender Policy Reinforce existing consultation mechanisms	Cabinet NM, Government and partners	Ministries and public institutions at decision-making levels by 2003 Gender guidelines adhered to by all partners National Gender Policy adopted by June 2002
8. Unreliable and insufficient gender-disaggregated data	 Strengthen the capacity of Department of Gender database in the Ministry Work in close collaboration with experts in the National Bureau of Statistics to harmonise data 	Government (Ministry of Finance and Economic Planning), NM and partners	 Financial and human resources increased by 30% by June 2002 15 statisticians operating at NM, Central and Local levels by 2003 In the short-term 30 gender researchers at national level by December 2002
9. Lack of gender- oriented research	 Set up a National Gender Research office 	Government and partners	 All sectoral policies and programmes to be gender- sensitive before December
10. Sectoral policies and programmes not gender sensitive	 Institutionalise gender mainstreaming 	Government	2002

Swaziland

Issues	Strategies	Roles
Limited capacity in gender analysis and mainstreaming	 Train NM official in gender mainstreaming skills Train gender focal points in gender analysis and mainstreaming Engage services of a consultant to review all national policies for gender sensitivity 	NM requests budget increase for professional services or prepare a project document for consideration by PBC (2002/3)
Inadequate staffing of the NM	 Create the following departments: Legal and advisory services department Mainstreaming and training department Research and information department Upgrade level of coordinator to director 	 Public service to institute Job evaluation exercise Public service to create additional posts (2003/4) NM to request for increase of personnel budget

Tanzania

ANNEX K

COUNTRY IMMEDIATE ACTION PLANS

Ethiopia

Specific Objectives	Expected Outputs	Activities	Indicators	Responsible	External Support	Timeframe
Feedback the output of the workshop to those concerned	•	 Write a report Dissemination of the report Conduct face-to- face meeting on the report 	No. of copies of the report given to the concerned bodies	The group	UNDAW NGOs/ donors	1 month as of 8 December 2001
2. To prepare experience sharing workshop for colleagues and stakeholders (home)	Same	Identifying resource persons Identifying potential participants Conducting workshop Disseminate workshop proceedings	No. of participants	The group	UNDAW NGOs/ donors	Jan. 10-15, 2001
3. To strengthen networking among participants (Dar es Salaam)	Increase the capacity of applying the skills from the workshop	- Exchange information through e-mail and fax	No. of messages sent and received	The group	UNDAW NGOs/ donors	Throughout

Ghana

Specific Objectives	Expected Outputs	Activities	Indicators	Responsible	External Support	Timeframe
1. To organise an internal group meeting to reflect on the outcome of the workshop	Meeting held	Brainstorming session	Debriefing paper development	Gender group	None	By 12 th December '01
2. To brief the sector Ministries and other members of staff on the outcome of the workshop	Debriefing held	Organise meeting with Minister and staff	Minister and staff briefed	Gender group	None	By 15 th December '01
3. To organise focal point debriefing meeting as a first step towards both strengthening networks and building linkages	Debriefing held	Organise meeting with focal points	Focal points debriefed	Gender group	None.	By 20 th December '01
4. To conduct gender needs assessment as a first step for capacity building for gender focal points	Strengths and weaknesses of focal point identified	- Prepare format - Conduct survey - Analyse results - Write the report - Produce training manual	Needs assessment Report ready Training manual developed (perhaps more long-term)	Gender group NM	Facilitators	By end of January 2002

Malawi:

Specific	Expected Outputs	Activities	Indicators	Responsible	External	Timeframe	Assumption
Objectives					Support		
 Feedback on 	 Plans refined 	 Refined action 	 Meetings held 	Dar es Salaam	None	December 2001	Co-operation
the workshop	Plans costed	plans		Participants			
	 Country report 	 Cost action 	Reports			December 2001	
	prepared	plans					
	Authorities	 Prepare 	Reports			December 2001	
	appraised	country report					

		Appraise appropriate authorities	Reports and meetings			January 2002	
2. Strengthening networking and linkages	Linkages and networks established	Share e-mail addresses	No. of addresses shared	Dar es Salaam participants	None	December 2001	Co-operation
3. Continue building capacities	Training plan developmentTraining manual development	Develop training planDevelop training manual	Manuals and plan	NM and Dar participants	Financial (treasury)	December 2001	Availability of funds
4. Build actions to follow-up on gender gaps	 Action plan implemented 	■ Implement action plan	 Study tour No. of courses Policies engendered Budget engendered 	NM Treasury	Technical and Financial	Jan – June '02	Availability of funds and approval
5. Link-up with sub-region	Strengthened networking	 Info sharing Expertise Technical support Regional training 	Improved regional linkages	NM Dar participants Treasury NEC	Technical expertise	January 2002 and on-going	Co-operation

Rwanda

Specific Objectives	Expected	Activities	Indicators	Responsible	External Support	Timeframe
	Outputs					
1. To accelerate the	Have adopted by	- Circulation of the	Draft policy	Government	None	Adopted by June 2002
adoption of the	Cabinet and	draft to partners	discussed by cabinet	NM		
National Gender	implemented	for input	and adopted	Dar participants		
Policy		- Submit final draft	_			
		to cabinet for				
		discussion				
2. Disseminate	All stakeholders	- Translate into 3	Manual translated	NM	UN	By June 2002
Guidelines on Gender	adhere to the	official languages	into the 3 official			-

Specific Objectives	Expected Outputs	Activities	Indicators	Responsible	External Support	Timeframe
mainstreaming	guidelines	- Distribute to partners including focal points up to grassroots level	languages Manuals distributed up to village level (at least 5000 copies)	Permanent Secretary Beijing PFA	DFID	
3. Revitalise FPs	Gender mainstreaming at all levels	- All gender focal points trained in gender mainstreaming skills - Prepare terms of reference for FP f	Gender focal points in place at decision- making levels	NM NM and NCC FB PSE FB (participants)	NM UN	By September 2002
4. Better planning of activities	Existence of Action Plan	MeetingsConsultation with various partners	Acquire adequate financial and human resources	NM Participants	Donors Government	By September 2002
5. Change in attitudes and mentalities	Gender stereotypes will change	- Sensitisation through meetings conferences	Qualitative: change in behaviour, attitudes, perceptions	NM	Donors	By December 2002 and continuous

Swaziland

Specific Objectives	Expected	Activities	Indicators	Responsible	External Support	Timeframe
	Outputs					
1. Feedback on the workshop	Receptiveness to initiatives of	 Team meetings to draft workshop 	Workshop report	Dar participants	None	3 rd week of December
•	gender budgeting and planning	*	Meeting with Principal Secretary			
2. Strengthening networking and linkages	Strong linkages with gender focal points and civil	- Training for GFP on gender analysis and	Holding workshops for GFP	Participants	Donor funding	3 months
	society	mainstreaming - Train GFP from civil society on	Workshop reports			

Specific Objectives	Expected Outputs	Activities	Indicators	Responsible	External Support	Timeframe
3. Continue capacity building	Gender-sensitive planning and	the above - Train planners - Train PS	Workshop for the groups	GFP in government and NGOs	Donor funding	6 months
	budgeting	Train policymakersTrain NM officials	Participation of GFP in meetings/ workshops	Planners		
4. Build actions to follow-up on gender gaps	- Project document in place - Consultancy to review all national policies - Sectoral action plans	 Draw up the project document Select consultants Engender national policies Produce sectoral action plans 	Engendered sectoral policies Transfer of skills to NM (localising skills)	NM Economic planning GFP	Donor funding	2003/04
5. Link up with sub- region	- Appraisal report	- Technical backstopping (UN)	Secondment of expert to the country	UN SADC	None	2003/04

<u>Tanzania</u>

Specific Objectives	Expected	Activities	Indicators	Responsible	External Support	Timeframe
	Outputs					
1. To make a feedback on the report	Joint report submission	Preparation and submission of report	Report available	Trained team	Comments from TGNP before submit report	2 weeks
	Input to the plan and budget guideline preparation	Identify issues that will be included in the guideline preparation	No. of issues identified	Trained team	None	2 days

REGIONAL TRAINING WORKSHOP ON GENDER-SENSITIVE NATIONAL PLANNING AND BUDGETING

Specific Objectives	Expected Outputs	Activities	Indicators	Responsible	External Support	Timeframe
2. To strengthen networking and linkages	Gender mainstreaming core team established	Follow-up on report recommendations	Core team institutionalised	Ministries: Directors/ Commissioners	None	January
3. To build capabilities	PS, Cabinet members and Parliamentarians briefed	Preparation of position papers	No. of position papers available No. of key people briefed	PS and Ministers of all Ministries	Financial support	Ministerial Technical Committee and Parliamentary Committee Meetings
	Engendered plans and budgets	Implementation follow-up of previous gender mainstreaming training	No. of gender issues in plans and budgets	MOF, Presidents Office Planning and Privatisation, MCDWAC	TGNP: evaluation and technical backstopping	Feb. – March
4. To build action plans to follow-up on the gender gap 5. To link up with the						
sub-regional UN						

ANNEX L

WORKSHOP EVALUATIONS

i) PRE- AND POST – WORKSHOP ASSESSMENTS

	Pre-Test	Post-Test						
1. Knowledge								
a. Do you have any knowledge of planning and budgeting?								
Yes	20	19						
No								
b. How do you define gender	r sensitive planning and bud	lgeting?						
Level of understanding								
Good	7	10						
Average	14	7						
Poor	0	0						
NR	1	2						
2. Attitude								
		geting is important or necessary?						
Yes	22	<u>19</u>						
<u>No</u>	0	<u>0</u>						
b. Why do you think it is	important or necessary	?						
Ability to Justify								
Good	9	11						
Average	12	8						
Poor	1	0						
3. Practice								
a. Are you involved in plann	ing and budgeting?							
Yes	21	18						
No	1	1						
b. Do you attempt to influence	b. Do you attempt to influence the planning and budgeting process for gender sensitiveness?							
Yes	14	19						
No	5	0						
NR	3	0						

Comments on 3b:

^{&#}x27;Absolutely'

^{&#}x27;I will now after the training'

^{&#}x27;Yes. I am going to jump into the sea to practice – practice makes perfect'

^{&#}x27;Previously I had knowledge on planning and budgeting. Now I have developed more skills in gender sensitive planning and budgeting.'

^{&#}x27;Now I will strive to advocate for more resource allocation.'

^{&#}x27;After this workshop, I promise to use all of the tools available and at my disposal to influence planning and budgeting processes for gender sensitivity.'

ii) DAILY MOOD METER RESULTS

Ranking: 3= Good 2= Average 1= Poor

Express your opinion	Day 1	Day 2	Day 3
as regards:	(21 forms received)	(18 forms received)	(21 forms received)
Topic of the day ¹	2.8 (59/ 21)	2.8 (51/ 18)	2.6 (55/21)
Plenary sessions	2.8 (54/ 19, NR=2)	2.8 (51/18)	2.7 (57/21)
Group work	2.8 (58/21)	2.9 (52/ 18)	2.7 (56/21)
participation			
Relevance of handouts	2.4 (46/ 19, NR=2)	Not asked on Day 2	2.3 (42/18, NR=3)
Are your expectations	2.6 (55/21)	2.6 (46/ 18)	2.5 (53/21)
being addressed?			
Skills enhanced	2.6 (55/21)	2.7 (46/ 17, NR=1)	2.6 (54/21)
Logistics /	Not asked on Day 1	2.0 (34/ 17, NR=1)	Not asked on Day 3
administration			

Comments:

	Day 1	Day 2	Day 3
Most exciting	Principles of gender	Sharing of country	Sharing of immediate plans
session today:	planning and budgeting (5)	experiences (5)	(2)
	Philippines (5)	Philippines (4)	Plenary
	Plenary (3)	TGNP	Follow-up issues (2)
	Tanzania experience (2)	Group work (3)	Country planning process and
	Presentation of group work	Basic tools for gender review	regional initiative
		Steps in gender planning and	Country best practices (2)
		budgeting (3)	Immediate and short-term
		Action plan development	follow-up action plan (2)
What you can	Principles of gender	Steps in gender planning and	Immediate action plans (7)
apply at work:	planning and budgeting (6)	budgeting (4)	Principles of gender planning
	Gender mainstreaming in	All (2)	and budgeting (2)
	budgeting process (2)	Sensitisation	All
	Facilitation skills	Mainstreaming/ principles	Can continue to initiate
		How to eliminate sexist	training, coalition and
		language in development	networking
		plan	Concepts and techniques on
		Strategic plan of action for	gender planning
		gender mainstreaming	Convincing the directors of
		Teaming up for enhancing	my Ministry to mainstream
		gender mainstreaming	gender
		Questions to ask when	Poster exhibitions concept
		mainstreaming gender in the	
		budget	
		Prioritising gender	
		programmes	
		Gender appraisal	
Suggestions for	More group discussion	Farewell reception	Logistics (accommodation,
improve ment:	More time for plenary	More time for group work	food, welfare, etc).
	discussion	(3)	Information sharing pertaining
	Encourage female	Follow-up workshops	to administration and logistics
	participation (women are on	Workshop venue should not	(2)
	the quiet side)	be so far from city centre	Better arrangements for venue
	Timekeeping	You may need to prepare	(Hotel rates too high) (2)

¹ Principals of gender planning and budgeting (Day 1), Intra-sharing of country experience and basic tools for gender review (Day 2), Plans and immediate follow-ups (Day 3)

Day 1	Day 2	Day 3
	well-defined steps for	Follow-up conference
	budgeting	Strengthening networking
	Case study – gender analysis	Time for presentation on
	of a sample Ministry	techniques and concept of
	Distribution of handouts for	gender planning
	each session	More time for group
		discussion (2)
		Proper time management
		Please come up with clear
		stages or steps for gender
		budgeting and planning
		Gender budgeting to be more
		detailed
		TGNP coalition with training
		institute to engender such
		trainings